

BEFORE THE  
PUBLIC SERVICE COMMISSION OF WISCONSIN

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Application of Wisconsin Energy Corporation	)	
for Approval of a Transaction by which	)	
Wisconsin Energy Corporation Would Acquire	)	Docket No.:
All of the Outstanding Common Stock of	)	
Integrus Energy Group, Inc.	)	

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**DIRECT TESTIMONY OF  
JOHN J. REED IN SUPPORT OF APPLICATION  
BY WISCONSIN ENERGY CORPORATION**

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**I. INTRODUCTION AND PURPOSE**

Q. Please state your name, affiliation, and business address.

A. My name is John J. Reed. I am Chairman and Chief Executive Officer of Concentric Energy Advisors, Inc. ("Concentric") and CE Capital, Inc. located at 293 Boston Post Road West, Suite 500, Marlborough, Massachusetts 01752.

Q. On whose behalf are you submitting this testimony?

A. I am submitting this testimony on behalf of Wisconsin Energy Corporation ("WEC").

Q. Please describe your educational background and professional experience in the energy and utility industries.

A. I have more than 35 years of experience in the energy industry, and have worked as an executive in, and consultant and economist to, the energy industry. Over the past 26 years, I have directed the energy consulting services of Concentric, Navigant Consulting, and Reed Consulting Group. I have served as Vice Chairman and Co-CEO of the nation's largest publicly-traded consulting firm and as Chief Economist for the nation's largest gas utility. I have provided regulatory policy and regulatory economics support to

1 more than 100 energy and utility clients, including Wisconsin regulated utilities, and have  
2 provided expert testimony on regulatory, economic, and financial matters on more than  
3 150 occasions before the Federal Energy Regulatory Commission (“FERC”), Canadian  
4 regulatory agencies, state utility regulatory agencies, various state and federal courts, and  
5 before arbitration panels in the United States and Canada. My background is presented in  
6 more detail in Ex.-WEC-Reed-1: Experience Statement and Testimony Listing of John J.  
7 Reed.

8 Q. Please describe Concentric’s and CE Capital’s activities in energy and utility  
9 engagements.

10 A. Concentric provides financial and economic advisory services to many and various  
11 energy and utility clients across North America. Our regulatory economic and market  
12 analysis services include utility ratemaking and regulatory advisory services, energy  
13 market assessments, market entry and exit analysis, corporate and business unit strategy  
14 development, demand forecasting, resource planning, and energy contract negotiations.  
15 Our financial advisory activities include both buy and sell side merger, acquisition and  
16 divestiture assignments, due diligence and valuation assignments, project and corporate  
17 finance services, and transaction support services. In addition, we provide litigation  
18 support services on a wide range of financial and economic issues on behalf of clients  
19 throughout North America. CE Capital is a fully registered broker-dealer securities firm  
20 specializing in merger and acquisition activities. As CEO of CE Capital, I hold several  
21 securities licenses that cover all forms of securities and investment banking activities.

1 Q. What is the purpose of your testimony in this proceeding?

2 A. The purpose of my testimony is to address how WEC's proposed acquisition of Integrys  
3 Energy Group, Inc. ("Integrys") (the "Transaction") is in the best interests of utility  
4 customers, investors and the public. Specifically, I will address three primary areas: (1)  
5 recent industry trends and economic and financial market conditions that have driven  
6 consolidation within the utility industry, the key drivers of consolidation and how the  
7 proposed Transaction is consistent with that current market context; (2) the expected  
8 benefits of the proposed Transaction to the customers and investors of WEC and Integrys  
9 (collectively the "Companies"), and to the general public; and (3) why the Transaction  
10 should be approved by the Wisconsin Public Service Commission (the "Commission") as  
11 proposed.

12 Q. Did Concentric or CE Capital provide any advisory services to the proposed Transaction  
13 before it was announced?

14 A. No. We have been retained as consultants and experts to assist in the approval process  
15 for the Transaction.

16 Q. How is the remainder of your testimony organized?

17 A. Section II of my testimony provides a brief overview of the Transaction, including the  
18 objectives of the Transaction and the commitments and conditions made by WEC.  
19 Section III provides an overview of recent utility industry trends, to provide context and  
20 insight into the underlying strategic, economic and regulatory drivers that encourage  
21 transactions such as the proposed Transaction. Additionally, I present an overview of  
22 utility industry consolidation over the long-term, and show how that trend has changed  
23 the utility sector over time. Section IV reviews the reaction of the Credit Rating Agencies

1 to consolidation in the utility industry in general, and WEC, Integrys, their operating  
2 companies, and the Transaction in particular. Section V summarizes my understanding  
3 of the Commission's standard for approving a merger like this Transaction. Section VI  
4 describes the specific strategic, customer, and financial benefits of the Transaction.  
5 Section VII explains how the Transaction satisfies the Commission's standard. Section  
6 VIII provides my conclusions and recommendations.

## 7 **II. OVERVIEW OF THE TRANSACTION**

8 Q. Please briefly describe the Transaction.

9 A. On June 22, 2014, WEC and Integrys (collectively, the "Companies") entered into an  
10 agreement pursuant to which WEC would acquire 100% of the outstanding common  
11 stock of Integrys. Upon completion of the Transaction, the combined company will be  
12 called WEC Energy Group. All utility subsidiaries of WEC and Integrys (except Upper  
13 Peninsula Power Company),<sup>1</sup> including Wisconsin Electric Power Company ("WEPCO")  
14 and Wisconsin Gas LLC ("WG") (both doing business as "We Energies"), Wisconsin  
15 Public Service Corporation ("WPS"), The Peoples Gas Light and Coke Company  
16 ("Peoples Gas"), North Shore Gas Company ("North Shore Gas"), Minnesota Energy  
17 Resources Corporation ("MERC"), and Michigan Gas Utilities Corporation ("MGU")  
18 will remain as subsidiaries of WEC Energy Group. As discussed below, WEC Energy  
19 Group will continue to hold 60.31% ownership in American Transmission Company LLC  
20 ("ATC").

21 Integrys shareholders will receive total consideration of \$71.47 per share which,  
22 combined with the assumption of Integrys debt and excluding non-regulated businesses

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<sup>1</sup> Integrys is in the late stages of selling UPPCO to Balfour Beatty Infrastructure Partners LP.

1 represents a premium of 55% over Integrys' estimated 2015 rate base.<sup>2</sup> The total value of  
2 the Transaction is estimated at \$9.1 billion: \$5.8 billion for Integrys shares and \$3.3  
3 billion of assumed Integrys debt. WEC will finance the Transaction by issuing new  
4 WEC stock and by WEC issuing approximately \$1.5 billion in new acquisition debt.

5 In performing the due diligence necessary to properly consider the proposed  
6 Transaction, WEC engaged Standard & Poor's ("S&P") and Moody's Investor Services  
7 ("Moody's") (collectively with Fitch Ratings ("Fitch"), the "Credit Rating Agencies") to  
8 review the terms of the Transaction and to confirm the expected effect of the Transaction  
9 on the credit metrics and credit ratings of the combined company.<sup>3</sup> As noted in the  
10 Application and as discussed in more detail in Section III of my testimony, the Credit  
11 Rating Agencies have evaluated the impact of the Transaction on credit quality, and have  
12 reaffirmed the current credit ratings for the operating utility subsidiaries after the  
13 finalization of the Transaction. While Moody's has changed the ratings "outlook" for  
14 WEC (the parent company) to negative and Fitch has changed WEC's credit rating to  
15 "Rating Watch Negative" due to near-term concerns about additional debt at the holding  
16 company level, Moody's has also indicated that the long term effect of the Transaction is  
17 likely to be beneficial, particularly for Integrys.

18 Each of the boards of directors of WEC and Integrys gave its unanimous approval  
19 for its company's participation in the Transaction. Both WEC and Integrys will schedule  
20 shareholder votes to seek approval of the Transaction from their common equity  
21 shareholders. Both shareholder votes are expected to be held in the fourth quarter of

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<sup>2</sup> Integrys shareholders will receive 1.128 WEC shares plus \$18.58 in cash for each Integrys share. See, *Wisconsin Energy to Acquire Integrys Energy Group*, Company Presentation, June 2014, at 15 and 26. Valuation based on June 20, 2014 closing price.

<sup>3</sup> WEC engaged S&P and Moody's prior to the merger and compensated them for their reviews. Integrys provided consent for doing the analysis.

1           2014. The Companies each expect its shareholders will find this proposed Transaction to  
2           be in the Company's best interests and will vote to approve the Transaction.

3                     Please refer to the testimony of WEC's witness Scott Lauber for a more detailed  
4           discussion of the Transaction.

5   Q.    What are the key characteristics of the combined WEC Energy Group?

6   A.    WEC Energy Group will be one of the largest utility holding companies in the country,  
7           with a combined rate base of about \$17 billion, serving approximately 4.3 million  
8           customers across Wisconsin, Illinois, Michigan and Minnesota. On a consolidated basis,  
9           WEC Energy Group will rank approximately 14th among public utilities in the country in  
10          terms of market value and 15th in terms of gas and electric customers. The combined  
11          company will have approximately 2.8 million gas distribution customers and 1.5 million  
12          electric utility customers. Based solely on the gas utility customer count, WEC Energy  
13          Group will be larger than all but seven gas utilities nationally.

14                 Integrus has announced a proposed sale of the retail electricity and natural gas  
15          supply portion of Integrus Energy Services, Inc. ("IES") to Exelon Corporation. That  
16          divestiture is expected to close no later than the first quarter of 2015. WEC Energy  
17          Group will continue to own and operate IES's solar asset development and management  
18          business, Trillium CNG, a leading provider of compressed natural gas fueling services,  
19          and Integrus Business Support, LLC ("IBS"), a centralized service company that, shortly  
20          after the Transaction's closing, will be renamed "WEC Business Services, LLC"  
21          ("WBS"). On a consolidated basis, WEC Energy Group also will retain a 60.31%  
22          ownership stake in American Transmission Company, LLC ("ATC").

1           As the Companies have stated in their announcement of the Transaction, “[t]he  
2           combination of Wisconsin Energy and Integrys brings together two strong and well-  
3           regarded utility operators with complementary geographic footprints to create a larger,  
4           more diverse Midwest electric and natural gas delivery company with the operational  
5           expertise, scale and financial resources to meet the region’s future energy needs.”<sup>4</sup>

6   Q.   Is WEC seeking recovery of the Transaction’s acquisition premium?

7   A.   No. WEC is not seeking the recovery of the acquisition premium from regulators in any  
8           state or at the FERC.

9   Q.   Is WEC seeking recovery of its transaction costs?

10  A.   No. To be clear, transaction costs are the various costs and fees incurred in connection  
11           with the execution of the Transaction (e.g., banker fees, legal fees, etc.). WEC Energy  
12           Group will not seek the recovery of these Transaction costs from any state regulator or  
13           the FERC.

14  Q.   Is WEC seeking recovery of transition costs?

15  A.   Savings that are realized over time, and the recovery of transition costs necessary to  
16           achieve those savings, will be addressed through the future rate case processes in each  
17           state.

18  Q.   Is WEC planning any changes in the combined company’s presence and workforce in the  
19           communities it serves?

20  A.   No. WEC is committed to maintaining a local presence in the communities currently  
21           served by the combined company’s operating utilities. WEC Energy Group will maintain  
22           operational headquarters in the cities of Milwaukee, Green Bay, Chicago and Waukegan.

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<sup>4</sup>   See, *Wisconsin Energy to acquire Integrys Energy Group for \$9.1 billion in cash, stock and assumed debt - creating a leading Midwest electric and gas utility*, Press Release, June 23, 2014.

1 The corporate headquarters of WEC Energy Group will remain in Wisconsin. WEC is not  
2 planning the sort of reductions in force that occur in many corporate consolidations. The  
3 vast majority of any reductions in the labor force of WEC Energy Group will occur over  
4 time through natural attrition and voluntary separation. As specifically related to labor  
5 union employees, as discussed in WEC's application, "[f]or 2 years from the date of  
6 closing of the Transaction, any reduction in headcount among employees in Wisconsin  
7 who are represented by a labor union will occur only as the result of voluntary attrition or  
8 retirement."<sup>5</sup>

9 Q. Will the Transaction have any near-term impact on rates?

10 A. No. None of the WEC Energy Group utilities is proposing any changes to rates at this  
11 time as a result of the Transaction. As discussed in more detail later in my testimony and  
12 in the testimony of Mr. Lauber, this Transaction is not based on expected short-term  
13 savings sometimes seen in mergers, which generally have occurred as the result of  
14 significant layoffs. Efficiencies are expected to be identified and realized over time,  
15 with no meaningful net savings expected in the near term. Savings that are realized over  
16 time, and the transition costs necessary to achieve those savings, will be reflected through  
17 the future rate case processes in each state.

18 Q. Will WEC Energy Group have affiliated interest agreements in place governing the  
19 sharing of services between regulated and non-regulated operations?

20 A. Yes. As discussed in more detail in Mr. Lauber's testimony, WEC and its affiliates  
21 currently share services pursuant to various agreements approved in the jurisdictions in  
22 which they currently operate. Integrys and its operating companies, including IBS,  
23 provide services to one another pursuant to their own commission-approved affiliated

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<sup>5</sup> See, WEC Application at 5.



1 interest agreements. WEC is seeking the Commission's approval of a new affiliated  
2 interest agreement that reflects the merger and allows WEC and Integrys companies  
3 (other than WBS) to provide services to one another where it is in customers' best  
4 interests to do so.

5 Q. Has WEC agreed to any conditions applicable to its majority ownership in ATC?

6 A. Yes. As discussed WEC Witness Scott Lauber, WEC is committing to the FERC that  
7 following the closing of the Transaction, WEC Energy Group will vote its ownership  
8 stake in ATC in such a way as to maintain the current diversity of views on the direction  
9 and management of ATC.

10 Q. Please summarize the benefits the Transaction will create.

11 A. As discussed in more detail in Section VI, below, the Transaction will create a larger,  
12 more diversified and financially strong energy company with deep roots in Wisconsin,  
13 benefiting customers, employees, shareholders and the communities and region in which  
14 it operates. The significant scale of WEC Energy Group will better equip it to compete  
15 and maintain its independence in the rapidly changing and capital-intensive energy  
16 business. The strong cash flow of the combined company can be prudently invested in  
17 needed energy infrastructure, including the environmental retrofits, undergrounding of  
18 service lines, gas main replacements and investment in new technologies that are  
19 included in Integrys' five-year plan to invest \$3.5 billion in infrastructure and operations.  
20 Over the long-term, WEC Energy Group's increased financial scale and strength will  
21 promote enhanced access to capital to fund the ongoing initiatives of the combined  
22 company.

1           The Transaction will result in increased customer base/composition, geographic,  
2           asset (including generation assets), operational and regulatory diversification. This  
3           diversification will better enable WEC Energy Group to meet the challenges of a rapidly  
4           changing energy industry, through sharing best practices across its operating territories,  
5           the ability to benefit from the combined company's large and expert workforce across its  
6           system, and the opportunity to create efficiencies over time. The positive impact of  
7           diversification and operational opportunities, along with WEC's commitments regarding  
8           their active local presence and workforce, will produce significant local and regional  
9           economic benefits as compared to either independent operation or as part of another  
10          merger with a different acquirer with a different focus.

11          Creating a utility holding company with the strength, scale and breadth that WEC  
12          Energy Group will have, will enable it to continue to provide its customers with safe,  
13          reliable and affordable utility service, appropriately compensate its shareholders,  
14          continue the Companies' long tradition of making significant contributions to the  
15          communities they serve, act as a leader in the energy industry and continue to  
16          constructively contribute to energy policy in Wisconsin and the nation. Importantly, the  
17          Transaction will enable WEC Energy Group to achieve these benefits for customers,  
18          investors and the public.

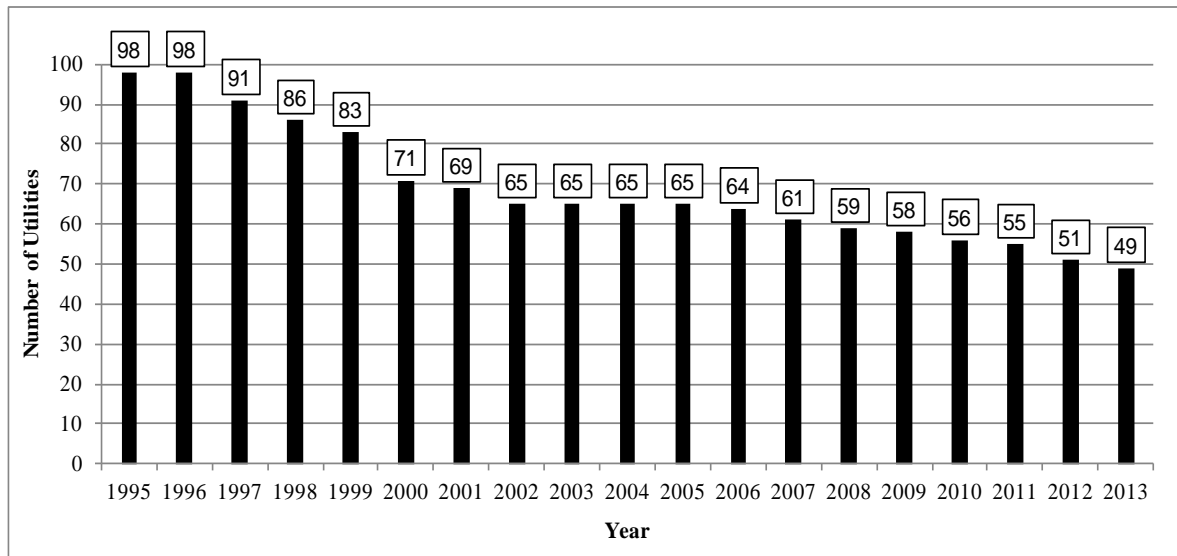
19   **III. RECENT INDUSTRY TRENDS AND UTILITY INDUSTRY CONSOLIDATION**

20   Q. Please describe the state of mergers and acquisitions in the utility industry.

21   A. The utility industry has been steadily consolidating for some time. As shown in Chart 1,  
22          since 1995, the number of electric investor-owned utilities ("IOUs") has declined by 50

1 percent, from 98 companies at the beginning of 1995 to 49 companies as of December  
2 2013.

3 **Chart 1: U.S. Investor-Owned Electric Utilities 1995-2013<sup>6</sup>**

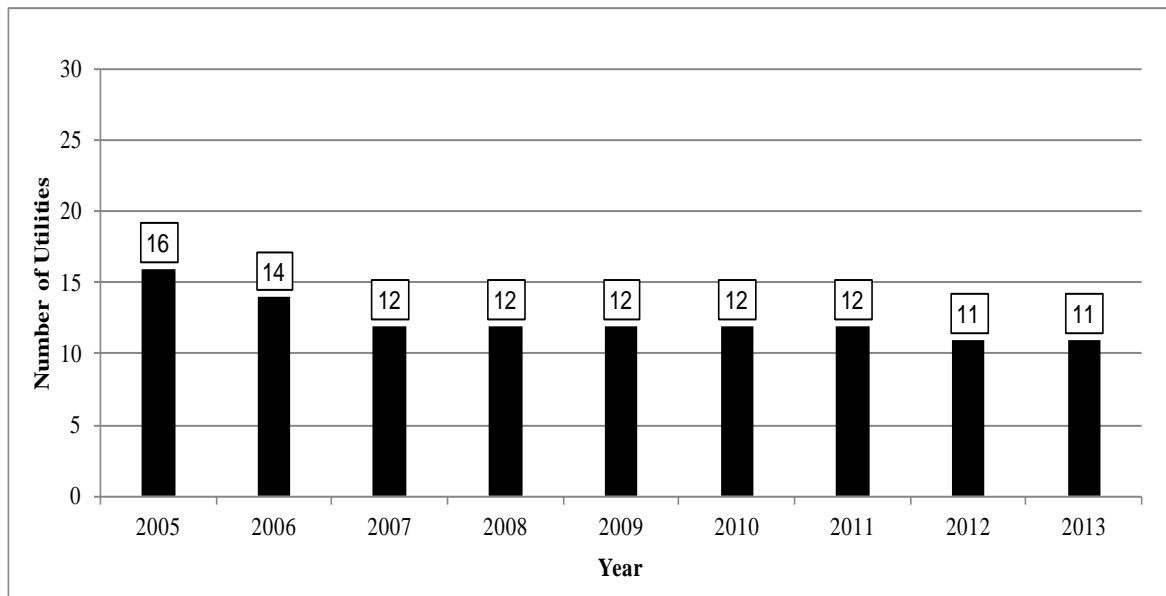


4  
5 Similarly, the number of natural gas distribution IOUs has declined by  
6 approximately 31 percent, from 16 companies in December 2005 to 11 companies as of  
7 December 2013. Moreover, as pointed out by Daniel Fidell, a utility analyst at U.S.  
8 Capital Advisors, the merger and acquisition trend from 2004-2011 “typically consisted  
9 of a larger electric utility acquiring a smaller gas utility.”<sup>7</sup>

<sup>6</sup> Source: EEI 2013 Financial Review, at 41.

<sup>7</sup> “U.S. Capital Advisors breaks down attractive utility M&A targets,” SNL Financial, July 9, 2014.

**Chart 2: U.S. Investor-Owned Natural Gas Distribution Utilities 2005-2013<sup>8</sup>**



Q. What trends in the industry are driving this consolidation?

A. Industry trends such as stagnant demand or declining customer usage and increased capital spending for investments that do not increase the quantities of electricity or natural gas sold (e.g., environmental retrofits on existing electric generators), as well as weak economic conditions over the past several years have stretched utility balance sheets and placed pressure on credit metrics, contributing to utilities seeking strategic mergers to increase their size and improve their overall financial strength.

Current and projected capital needs of utilities are driven by expenditures that are not growth oriented and, absent rate increases, do not produce additional revenues. The magnitude of these investments often requires utilities to seek access to capital markets. At the same time that utilities are facing increased capital requirements, projected market conditions are such that the era of extraordinarily low debt costs, which has benefited all utilities, is likely coming to an end. As interest rates rise and the cost of both debt and

<sup>8</sup> Source: Value Line Investment Survey, December edition of each year shown.

1 equity increase, utilities with stronger balance sheets and higher credit ratings will have  
2 access to capital at more favorable terms, all of which will benefit customers and  
3 shareholders.

4 The trend toward industry concentration highlights one important reason that mid-  
5 sized investor-owned utilities, such as WEC and Integrys, would consider merging or  
6 being acquired. In particular, by becoming part of a larger company, mid-sized  
7 companies can continue to compete effectively with larger entities for debt and equity  
8 capital to finance their capital needs.

9 Q. Please explain why growth prospects are more challenging for utilities in the current  
10 environment.

11 A. Electric and natural gas utilities have faced stagnant demand growth in recent years  
12 resulting from a combination of weak economic conditions and demand reductions due to  
13 energy efficiency and on-site generation measures. In a report issued immediately  
14 following the announcement of the Transaction, the utility industry investment analyst for  
15 the investment firm Sanford Bernstein highlighted this trend, noting:

16 My basic view is that the pressures behind consolidation will remain  
17 strong and may be getting stronger. I see those pressures as being stagnant  
18 power demand... Over the last five years, I think power demand is down  
19 by a percent and yet utilities have been investing in rate base, so they're  
20 probably looking at a base of invested capital that could be 10% to 20%  
21 higher than it was five years ago.<sup>9</sup>

22 The declining demand in some jurisdictions and the slow growth in other  
23 jurisdictions, combined with general increases in operating costs have placed pressure on  
24 utilities' cash flows, balance sheets, and credit metrics.

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<sup>9</sup> "With M&A apace in 2014, Bernstein outlines other potential utility M&A combos," SNL Financial, June 27, 2014.

1 Q. How do capital investment plans affect utilities' financial strength?

2 A. Utility capital investment plans include significant infrastructure enhancement and  
3 environmental compliance components, which often require access to debt or equity  
4 markets. Capital investments include replacement of aging infrastructure (e.g., gas  
5 mains), environmental upgrades to comply with current and expected government rules  
6 and regulations, necessary transmission and distribution expansion for renewable energy  
7 integration and system reinforcement, and investments in new and emerging  
8 technologies, all of which are necessary to maintain and improve the distribution system.  
9 Since infrastructure enhancements and environmental compliance investments do not  
10 result in a larger customer base or increased sales, these investments do not generate any  
11 incremental revenue to offset the additional capital financing requirements without an  
12 increase in customer rates. For smaller and mid-sized electric and natural gas utility  
13 companies, the magnitude of these non-revenue producing capital financing requirements  
14 can place significant strain on the company's financial position and rates.

15 Q. How have recent economic conditions affected the utility industry?

16 A. Economic conditions have been weak in recent years. The severe recession and credit  
17 crisis of 2008-2009 has been followed by a period of slow economic growth in the U.S.  
18 These weak economic conditions have contributed to stagnant demand growth for electric  
19 and natural gas utility companies, while capital investment requirements for utilities have  
20 increased. Moody's notes that since the financial crisis, credit quality has been a key  
21 factor driving utility mergers<sup>10</sup>, as utilities seek strategic combinations that will allow  
22 them to attract capital to finance capital investments during a period of weak economic  
23 growth and stagnant demand growth.

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<sup>10</sup> Moody's Investors Service, "A Rating Agency Perspective on the Utility Industry," June 25, 2012, p. 24.

1           At the same time, interest rates have risen over the past year, and the expectation  
2           among investors is for that trend to continue as the Federal Reserve winds down the  
3           extraordinary Quantitative Easing program that has been in place since the financial crisis  
4           of 2008-2009.<sup>11</sup> As interest rates rise and the cost of both debt and equity increases,  
5           utilities with stronger balance sheets and higher credit ratings will have access to capital  
6           on more favorable terms, all of which benefits customers and shareholders

7   Q.    Have mergers and acquisitions reshaped the utility industry?

8   A.    Yes. Industry consolidation has resulted in significant concentration among the largest  
9           IOUs. Examples include: Duke Energy Corp/Progress Energy Inc.; Exelon  
10          Corp/Constellation Energy, Inc.; Northeast Utilities/NSTAR LLC; and AGL  
11          Resources/NICOR. Ongoing industry consolidation has resulted in the formation of  
12          much larger utility holding companies over the past decade.

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<sup>11</sup> Blue Chip Financial Forecasts, Vol. 33, No. 6, June 1, 2014, at 14.

1 Q. Is there an expectation that large-scale mergers will continue to dominate the utility  
2 industry?

3 A. No. While large-scale mergers have resulted in the formation of some extremely large  
4 utility holding companies, more recent expectations with respect to ongoing industry  
5 consolidation have focused on mid-sized companies. Industry analysts project that trend  
6 to continue and have identified several mid-sized companies that may be attractive for  
7 acquisition. In June 2014, shortly after the announcement of this Transaction, several  
8 medium-sized utilities were identified as consolidation candidates, including: UIL  
9 Holdings Corp.; Empire District Electric Co.; Portland General Electric Co.; El Paso  
10 Electric Co.; IDACORP Inc.; Great Plains Energy Inc.; Avista Corp.; Westar Energy Inc.;  
11 Pinnacle West Capital Corp.; and ALLETE, Inc.<sup>12</sup>

12 Q. Are synergies the primary driver of many recent utility mergers?

13 A. No, frequently this is not the case. Drivers for individual mergers have advanced beyond  
14 the search for synergies and operational economies of scale. Recent mergers and  
15 acquisitions reflect the importance of geographic diversification and financial strength in  
16 the utility industry. For example, in reviewing major utility mergers that have occurred  
17 since 2004, of 27 mergers reviewed, 18 mergers were approved without the filing of a  
18 comprehensive synergy study supporting the merger. For those 18 examples, drivers  
19 other than synergy savings were the primary reasons for the merger. Examples of these  
20 types of mergers include the Fortis acquisition of UNS Energy Corp., the Berkshire  
21 Hathaway subsidiary, MidAmerican Energy Holdings Co. ("MidAmerican"), acquisition

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<sup>12</sup> "With M&A apace in 2014, Bernstein outlines other potential utility M&A combos," SNL Financial, June 27, 2014.



1 of Nevada Power, the Puget Holdings LLC<sup>13</sup> acquisition of Puget Energy, the TECO  
2 Energy acquisition of New Mexico Gas, the Laclede Group, Inc. acquisition of Alabama  
3 Gas Corporation, and the AGL Resources acquisition of NICOR Inc.

4 Q. What were the primary drivers behind each of those transactions?

5 A. In each case, the dominant purchaser in those transactions was not seeking to capture  
6 immediate synergies (i.e., cost savings and economies of scale) through the combination  
7 of local operations. Rather, the acquiring company in each of those transactions was  
8 seeking to achieve a number of benefits, including increased scale and scope, enhanced  
9 access to capital for the acquired utility company, increased funding for infrastructure-  
10 related capital expenditures, and diversification (including customer base/composition,  
11 geography, assets, including generation assets, and operations). This is very consistent  
12 with the drivers behind the Transaction proposed by WEC and Integrys.

13 Q. Please provide some specific examples of financial and capital investment-related drivers  
14 for mergers.

15 A. The following summarizes the capital investment issues discussed in several of the above  
16 transactions:

- 17 • MidAmerican indicated that the merger would benefit NV Energy and its  
18 customers through increased financial stability, lower debt costs and increased  
19 access to capital that would be needed to make new generation and transmission  
20 investments.<sup>14</sup>

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<sup>13</sup> Puget Holdings LLC was comprised of a group of long-term infrastructure investors including Macquarie Infrastructure Partners.

<sup>14</sup> SNL Energy, Update: "MidAmerican, NV Energy close merger after gaining FERC's approval," December 19, 2013.

- 1           • Puget Holdings committed to support Puget Energy and its wholly-owned  
2           subsidiary, Puget Sound Energy's \$5 billion capital program for infrastructure  
3           projects to maintain and improve the utility's reliability, in addition to other  
4           savings.
- 5           • In Fortis's acquisition of UNS Energy, UNS Energy cited the importance of  
6           Fortis' financial strength, which would "improve UNS Energy's access to capital  
7           to fund the ongoing diversification of its generating fleet as well as other  
8           infrastructure investments. Upon closing, Fortis will inject \$200 million into  
9           UNS Energy to strengthen its balance sheet and help fund the planned purchase of  
10          Unit 3 of the natural gas-fired Gila River Power Plant, a transaction that will  
11          reduce TEP's [UNS Energy's operating utility] reliance on coal-fired power."<sup>15</sup>
- 12          • AGL Resources indicated that it had strong investment-grade credit ratings and  
13          substantial financial resources, and that the merger with NICOR would give  
14          Northern Illinois Gas a larger financial platform for making investments to  
15          maintain safety and improve reliability and customer service.<sup>16</sup>

16           In each of these examples, the financial strength of the resulting combined  
17          company was a significant driver of the rationale for a merger. Likewise, WEC Energy  
18          Group will benefit from similar increased financial strength and flexibility.

19   Q.     How do utility companies evaluate the need for increased diversification?

20   A.     Companies examine their operating segments and growth prospects and seek to mitigate  
21          and manage the risks associated with those subsidiaries. Risks may be mitigated either  
22          through diversification or the acquisition of a company that has a different risk profile.

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<sup>15</sup>       "UNS Energy Agrees to Be Acquired by Fortis Utility Group; Acquisition Would Strengthen Local Arizona Utilities," UNS Energy Corporation, December 11, 2013.

<sup>16</sup>       Docket No. 11-0046, Illinois Commerce Commission, December 7, 2011, Order at 4.

1 Avista Corp’s plan to acquire Alaska Energy Resources Co., TECO Energy’s acquisition  
2 of New Mexico Gas Company, UIL Holdings purchase of three gas utility companies  
3 from Iberdrola, and the Northeast Utilities and NSTAR merger are additional examples  
4 of transactions where diversification was a key driver.

- 5 • Avista Corp/Alaska Energy Resources - Avista stated that its strategy in this  
6 acquisition was to expand and diversify its energy assets.
- 7 • TECO Energy/New Mexico Gas Co. - TECO Energy had seen declining revenue  
8 resulting from warm weather and low natural gas prices, which depressed coal  
9 prices. TECO Energy stated publicly that this Transaction would increase its  
10 customer base by 50 percent, provide future growth in an “attractive Sunbelt  
11 location”<sup>17</sup>, increase the percentage of earnings from regulated operations, and  
12 reduce earnings volatility.
- 13 • UIL Holdings/Iberdrola gas utilities, Berkshire Gas Co., CT Natural Gas Corp.,  
14 and Southern Connecticut Gas Co. – UIL, a Connecticut electric utility company,  
15 requested authorization to purchase three natural gas utilities in contiguous and  
16 complementary locations, without the filing of a synergy study. UIL noted that  
17 the merger would create a larger, diversified energy delivery company, with a  
18 diversified revenue mix, and differentiated peaking seasons that levelize earnings  
19 and cash flow.<sup>18</sup>
- 20 • Northeast Utilities/NSTAR – The primary focus of the Northeast Utilities and  
21 NSTAR merger, two gas and electric utilities with complementary operating  
22 territories, was on the expansion of scope with respect to financial capability,

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<sup>17</sup> See, *TECO Energy Announces Agreement to Acquire New Mexico Gas Company*, Press Release, May 28, 2013.

<sup>18</sup> UIL Acquisition of SCG, CNG & The Berkshire Gas Company, Investor Presentation, May 25, 2010.

geographic diversity and best practices, not on the achievement of immediate synergy savings.<sup>19</sup>

Q. What is your conclusion with regard to whether the factors underlying the proposed Transaction are consistent with recent consolidation within the utility industry?

A. My conclusion is that the factors underlying the proposed Transaction are consistent with recent consolidation within the utility industry. In particular, the proposed Transaction combines neighboring utility companies with complementary markets and adjacent service territories, while providing geographic and customer diversification. If the proposed Transaction is approved, customers will receive the benefits of the combined company, while continuing to enjoy local management and a local presence in the communities served by the various operating utilities. Further, as a result of the proposed Transaction, the combined company will have enhanced scale and financial strength, thereby allowing it to compete for capital on reasonable terms to fund the capital investment requirements of the various operating utilities.

#### **IV. REACTIONS OF THE CREDIT RATING AGENCIES**

Q. Have credit rating agencies offered any perspective on consolidation in the utility industry?

A. Yes. Both Moody's and S&P expect that utility mergers will continue. In a 2012 presentation, Moody's concluded that the rationale for utility industry consolidation is "compelling", citing several motivating factors: (1) building scale and scope; (2) spreading fixed costs over larger asset platforms; (3) capturing operating efficiencies; (4)

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<sup>19</sup> See, Joint Testimony of James J. Judge and David R. McHale, DPU 10-170, Massachusetts Department of Public Utilities, November 24, 2010. I note that pursuant to a change in merger approval standards in Massachusetts during this proceeding, Northeast Utilities and NSTAR filed a supplemental synergy savings analysis that demonstrated expected savings from the merger.

1 diversification of business and operating risks and geographic and weather exposure; (5)  
2 combining complementary operations; (6) generating financing efficiencies/access to  
3 capital markets; (7) growth in earnings; (8) addressing rising operating costs; (9) meeting  
4 demand for infrastructure-related capital expenditures; and (10) better management of  
5 larger projects.<sup>20</sup>

6 S&P also projects that utility mergers will continue, as utilities seek to create  
7 larger, more diverse and more efficient organizations that have better credit profiles and  
8 superior access to capital.<sup>21</sup>

9 Q. What are the primary factors that affect the credit ratings of the parties in merger  
10 transactions?

11 A. Rating agencies look closely at the structure of mergers and acquisitions involving  
12 electric and natural gas utility companies to determine the overall effect on credit ratings.  
13 To the extent that the acquiring company's balance sheet takes on significant incremental  
14 debt as a result of the transaction, or the concessions required by regulators place  
15 pressure on cash flow metrics, rating agencies have tended to downgrade the acquired  
16 company. Conversely, acquisitions that place the acquired company in a more favorable  
17 financial position to be able to meet its ongoing capital needs have resulted in a credit  
18 upgrade or the expectation of future increases in credit ratings for the acquired company.

19 Q. Please provide examples of recent mergers that resulted in improved credit ratings or a  
20 positive ratings outlook for the acquired company.

21 A. There are several recent mergers that have resulted in improved credit ratings or a  
22 positive ratings outlook for the acquired company, including mergers that were not based

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<sup>20</sup> Moody's Investors Service, "A Rating Agency Perspective on the Utility Industry," June 25, 2012, p. 24.

<sup>21</sup> Standard & Poor's RatingsDirect, "Opportunity for U.S. Regulated Electric Utility Mergers in the U.S. Still Exists," March 12, 2012.

1 on synergies and cost savings. In most cases, the acquiring company had a stronger  
2 credit rating than the acquired company, resulting in a credit rating upgrade or a positive  
3 outlook for the acquired company.

- 4 • Berkshire Hathaway/NV Energy – The acquisition of NV Energy by  
5 MidAmerican Energy Holdings, a subsidiary of Berkshire Hathaway, was based  
6 on geographic diversification and enhancing the financial strength of the  
7 combined company. S&P and Fitch both upgraded NV Energy following the  
8 closing of the acquisition by MidAmerican Energy Holdings. Fitch indicated  
9 that “the one-notch upgrade of [NV Energy] and its utility operating subsidiaries  
10 ratings and the stable outlook is supported by the increased financial flexibility  
11 and lower funding costs afforded [NV Energy] and its subsidiaries by association  
12 with a larger, financially strong parent company.”<sup>22</sup>
- 13 • FirstEnergy/Allegheny - Prior to the merger, Moody’s rated FirstEnergy Baa3 and  
14 Allegheny as Ba1. After the merger, Moody’s upgraded Allegheny to Baa3.  
15 Fitch also revised the rating outlook for Allegheny Energy to positive from stable,  
16 stating that “Fitch recognizes the strategic benefits of the transaction which would  
17 combine geographically contiguous and complementary regulated utilities and  
18 competitive businesses.”<sup>23</sup>
- 19 • WPS Resources/Peoples Energy Corporation – Moody’s upgraded Peoples  
20 Energy Corporation’s senior unsecured debt rating from Baa2 to A3 following the

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<sup>22</sup> SNL Financial, “Fitch upgrades NV Energy after MidAmerican acquisition,” December 23, 2013.  
<sup>23</sup> SNL Financial, “Rating agencies weigh in on FirstEnergy/Allegheny Energy merger,” February 11, 2010.

1 closing of the acquisition. Moody's stated: "The two-notch upgrade for Peoples  
2 reflects its new ownership and support by a solid utility parent company."<sup>24</sup>

- 3 • Gaz Metro/Central Vermont Public Service – Moody's upgraded Central Vermont  
4 Public Service from Baa3 to Baa2 after the merger with Gaz Metro was  
5 completed. Moody's offered the following rationale for the upgrade: "The rating  
6 changes reflect our expectation for the combined utility to produce financial  
7 metrics, including the ratio of cash flow from operations to debt, in the mid to  
8 high teens over the intermediate period."<sup>25</sup>

9 Q. How have regulatory conditions and requirements on mergers and acquisitions affected  
10 credit ratings?

11 A. Some regulators have required merger applicants to provide certain regulatory  
12 concessions or commitments that have negative financial implications for the acquired  
13 utility. Depending on the magnitude of the conditions and requirements, there can be  
14 negative implications for cash flow metrics and other factors that are considered in  
15 establishing a company's credit rating. For example, as a result of conditions placed on  
16 the Northeast Utilities/NSTAR merger in Connecticut, Moody's downgraded the ratings  
17 outlook for Connecticut Light and Power ("CL&P"), citing concerns that the base  
18 distribution rate freeze and the agreement to defer recovery of storm costs over a six year  
19 period were less credit supportive.<sup>26</sup> Once the merger was completed, Moody's  
20 downgraded CL&P from Baa1 to Baa2.<sup>27</sup> Similarly, merger conditions in Massachusetts

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<sup>24</sup> Moody's Investors Service, "Moody's upgrades Peoples Energy Corp.," February 21, 2007.

<sup>25</sup> SNL Financial: "Moody's takes diverging views on GMP, CVPS after merger approval in Vermont," June 25, 2012.

<sup>26</sup> SNL Financial: "Moody's lowers outlook on NU's CL&P subsidiary," March 16, 2012.

<sup>27</sup> Moody's Investors Service, "Moody's downgrades NSTAR, NSTAR Electric, and Connecticut Light & Power; affirms NU and its other subsidiaries," April 9, 2012.

1 resulted in Moody's placing NSTAR Electric on review for possible downgrade.  
2 Moody's noted that the four-year rate freeze allowed for storm cost recovery, but  
3 deferred that recovery for more than two years. In Moody's view, this could lead to an  
4 increase in indebtedness and reduce margins for NSTAR Electric, which would likely  
5 weaken credit metrics in the future.<sup>28</sup> After the merger closed, NSTAR Electric was  
6 downgraded by Moody's from A2 to A1.<sup>29</sup>

7 Q. How have the Credit Rating Agencies responded to WEC's proposed acquisition of  
8 Integrys?

9 A. As I noted above, the Credit Rating Agencies evaluated the impact of the Transaction on  
10 credit quality, and reaffirmed the current credit ratings for WEC, Integrys and all of the  
11 operating utility subsidiaries. The Credit Rating Agencies have generally viewed the  
12 Transaction as positive for Integrys and slightly negative over the short-term for WEC  
13 (the parent holding company).

14 Moody's did change its ratings "outlook" from stable to negative for WEC, citing  
15 Moody's expectation that the Transaction would cause deterioration in WEC's credit  
16 profile as it is acquiring a company with a weaker credit profile in a leveraged  
17 transaction. Over the next three years, Moody's notes that the ratios of cash flow from  
18 operations before working capital adjustments to debt and retained cash flow to debt for  
19 WEC are expected to fall. At the same time, however, Moody's expressed a favorable  
20 overall view of the Transaction:

21 Upon the completion of the transaction, WEC will benefit from the larger  
22 size and the complementary nature of the operations of the combined  
23 group in Wisconsin as well as from a more diversified footprint in

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<sup>28</sup> SNL Financial: "Moody's places NSTAR ratings on review for downgrade," February 16, 2012.

<sup>29</sup> Moody's Investors Service, "Moody's downgrades NSTAR, NSTAR Electric, and Connecticut Light & Power; affirms NU and its other subsidiaries," April 9, 2012.



1 operational and geographical reach. The latter factors Integrys' multi-state  
2 operations and its significant natural gas distribution operations in  
3 Illinois...<sup>30</sup>

4 Concurrently, Moody's put the long-term ratings of Integrys under review for  
5 upgrade after the company disclosed that it is in the late stages of a competitive process  
6 to divest its unregulated retail operations. After Integrys announced that it had reached a  
7 definitive agreement to sell IES to Exelon, Moody's commented: "The sale is credit  
8 positive for Integrys because it removes a source of cash flow volatility and the risk for  
9 large, unexpected demands on liquidity." <sup>31</sup> Finally, Moody's affirmed certain ratings of  
10 WEC and Integrys, including their operating utility subsidiaries. Specifically, the ratings  
11 outlook for WEPCO and WG is stable.

12 S&P affirmed its existing ratings for WEC, Integrys and all of the Companies'  
13 respective operating utilities. S&P concurrently reduced the outlook of WEC, Integrys  
14 and Integrys' subsidiary companies Peoples Gas and North Shore Gas to "negative" from  
15 "stable," noting "[d]ue to WEC's plans to fund the Transaction with a combination of  
16 debt and common stock, we believe that the company's financial measures could fall to  
17 the weaker end of our "significant" financial risk profile category based on our medial  
18 volatility table, leaving little cushion for underperformance relative to our forecast."<sup>32</sup>

19 The ratings outlook of WG, WEPCO, and WPS remain stable because, as noted by S&P,

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<sup>30</sup> "Moody's changes Wisconsin Energy outlook to negative following Integrys deal," SNL Financial, June 24, 2014.

<sup>31</sup> Moody's Investors Service, "Integrys Sale of Retail Energy Business to Exelon is Credit Positive," July 31, 2014.

<sup>32</sup> "Research Update: Wisconsin Energy And Integry Ratings Affirmed On Announced Merger; Certain Outlooks Revised To Negative From Stable", Standard and Poor's Ratings Direct, June 23, 2014, at 3.

1 “[r]atings stability for WEPCO, WG, and WPS reflects sufficient regulatory insulation  
2 and their stand-alone credit profiles, which would be unaffected by the transaction.”<sup>33</sup>

3 Fitch had a similar reaction to the Transaction, placing WEC on “Rating Watch  
4 Negative” due to concern about the need to issue \$1.5 billion in new debt at the holding  
5 company level to finance the cash portion of the acquisition. Fitch noted that the ratings  
6 of the utility operating subsidiaries WEPCO and WG, are unaffected by the  
7 Transaction.<sup>34</sup> Concerns among rating agencies regarding additional debt at the holding  
8 company are not uncommon after a merger is announced. For example, in the pending  
9 merger between Exelon Corp. and Pepco Holdings, Fitch noted that the proposed  
10 acquisition would result in a meaningful increase in consolidated leverage compared to  
11 Exelon’s current and projected stand-alone financial condition.<sup>35</sup> S&P also noted that the  
12 New York Public Service Commission was concerned with the level of debt that National  
13 Grid was taking on to acquire KeySpan.<sup>36</sup>

14 My overall conclusion is that any short-term Credit Rating Agency concerns with  
15 increased debt at the holding company level to finance a portion of the Transaction is not  
16 a concern for the utility operating companies of the planned WEC Energy Group. The  
17 Credit Ratings Agencies agree that the Transaction provides long-term benefits through  
18 enhanced financial strength of the combined company and geographic/operational  
19 diversification that will offset those short-term concerns.

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<sup>33</sup> Ibid., at 6.

<sup>34</sup> “Fitch places Wisconsin Energy on Rating Watch Negative after Integrys deal announcement,” SNL Financial, June 25, 2014.

<sup>35</sup> SNL Financial: “Fitch, Moody’s, S&P weigh in on Exelon-Pepco deal,” May 1, 2014.

<sup>36</sup> SNL Financial: “S&P downgrades National Grid and KeySpan A to A-,” August 24, 2007.

1     **V.     MERGER APPROVAL STANDARDS**

2     Q.     What is your understanding of the merger approval requirements in Wisconsin?

3     A.     The Commission is responsible for the review and approval of any proposed acquisition,  
4           transfer or sale of utility holding company voting securities over a certain percentage.

5           Wisconsin Statute 196.795(3) states:

6                   No person may take, hold or acquire, directly or indirectly, more than 10%  
7                   of the outstanding voting securities of a holding company, with the  
8                   unconditional power to vote those securities, unless the commission has  
9                   determined, after investigation and an opportunity for hearing, that the  
10                  taking, holding or acquiring is in the best interests of utility consumers,  
11                  investors and the public. This subsection does not apply to the taking,  
12                  holding or acquiring of the voting securities of any holding company  
13                  existing before November 28, 1985, if such holding company is a  
14                  company which provides public utility service.

15  
16           Because Integrys is a Wisconsin utility holding company, the Companies’  
17           application in this case is requesting that the Commission find WEC’s acquisition of  
18           Integrys’ outstanding voting securities to be in the best interests of utility customers,  
19           investors and the public.

20    Q.     Has the commission previously approved similar utility holding company mergers?

21    A.     Yes, it has. In March, 2000, the Commission approved WEC’s purchase of the  
22           outstanding securities of WICOR, Inc. (“WICOR”), pursuant to a filing those two  
23           companies made in July 1999. At the time of the acquisition, both WEC and WICOR  
24           were Wisconsin utility holding companies.

25           In its order approving that acquisition, the Commission noted “The Commission  
26           is authorized under Wis. Stat. 196.795 to grant its consent and approval to the application  
27           of WEC to acquire 100 percent of the outstanding common stock of WICOR.”<sup>37</sup>

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<sup>37</sup> See, Final Decision, Docket 9401-Y0-100, Wisconsin Public Service Commission, March 15, 2000, at Finding of Fact 28..

1 More recently, the Commission approved the purchase of Peoples Energy  
2 Corporation of Illinois by Integrys. In its approval of that transaction, the Commission  
3 further explained the authority it holds to regulate holding companies, noting:

4 When [the merger] conditions are coupled with the statutory authority of  
5 the Commission including the Commission's ability to order divestiture, or  
6 termination of interest, of the regulated utility from the holding company  
7 Wis. Stat. § 196.795(7)(c), the proposed merger can be found to be in the  
8 public interest. The Commission may order divestiture if there is clear and  
9 convincing evidence that the financial integrity of the utility would be  
10 threatened if the utility continued to be affiliated with a holding company  
11 that was experiencing financial difficulties. This remedy deals with the  
12 unexpected, and as such is an essential part of the set of conditions that  
13 protect ratepayers from experiencing undue harm from activities of the  
14 holding company and its non-Wisconsin utility affiliates....With the  
15 implicit incorporation of the Commission's statutory authority, the  
16 conditions and order points contained in this Final Decision are sufficient  
17 to reasonably protect the public interest and give approval to the merger  
18 transaction.

## 19 **VI. BENEFITS OF THE TRANSACTION**

20 Q. Please describe the benefits that will result from the Transaction.

21 A. The Transaction will create benefits to customers, shareholders and the public in the  
22 following categories: (1) financial, (2) diversification, (3) operations, (4) long-term  
23 efficiencies, and (5) strategic.

24 Q. Please discuss the financial benefits of the Transaction.

25 .A. The proposed Transaction will result in a larger combined company with a broader scope  
26 and more diversified yet still complementary operations and geography across its utility  
27 subsidiaries. As discussed earlier in my testimony, following the Transaction WEC  
28 Energy Group is expected to be the 14<sup>th</sup> largest utility in the country in terms of market  
29 value serving approximately 4.3 million customers across Wisconsin, Illinois, Michigan  
30 and Minnesota. This increased scale and scope will create a financially stronger  
31 company with both greater financial liquidity and improved access to capital markets.

1 Greater liquidity enables a company to better withstand economic and financial  
2 downturns. This important financial strength will also enable WEC Energy Group to  
3 compete with other larger companies for capital on reasonable terms and conditions over  
4 the long-term.

5 Q. Is the ability to compete for capital important?

6 A. Yes. The ability to secure capital on reasonable terms and conditions is critical for all  
7 companies, but is highly important for utilities that face increased needs to make capital  
8 expenditures associated with improvements to existing infrastructure. The access to and  
9 cost of capital directly reflects the financial strength and risk profile of the company. A  
10 stronger utility is able to pass along to its customers the benefits of lower-cost debt and  
11 assured access to capital markets on reasonable terms. If tight capital markets were to  
12 return, this access can be very valuable.

13 As I noted earlier in my testimony, consolidation in the utility industry was  
14 previously driven by the mergers of large companies. Now many small and medium size  
15 utility companies are finding that mergers which allow them to increase their size and  
16 financial strength are important in order to allow them to continue to have access to  
17 capital markets on reasonable terms to finance the ongoing capital needs associated with  
18 serving their customers. This is one of the motivations for and benefits of the proposed  
19 merger of WEC and Integrys. WE Energies and WPS each have long-term capital  
20 expenditure plans which will require them to access the financial markets for many years  
21 to come.

1 Q. Will the Transaction benefit WPS' near-term capital projects?

2 A. Yes. In the near term, the strong cash flows of the combined company can fund  
3 investments in needed energy infrastructure, including environmental retrofits,  
4 undergrounding of service lines, gas main replacements and investment in new  
5 technologies. WPS is currently making significant investments in environmental retrofits  
6 at the Weston 3 power plant, underground service lines in northern Wisconsin and  
7 additional technology deployments in the State. After the Transaction is completed,  
8 WEC Energy Group may be able to deploy its strong cash flows to fund those types of  
9 projects. As a result, WPS may be able to complete more of its planned investment  
10 program using internally generated cash flow. The ability to use internally generated  
11 cash flow to fund these near-term investments would allow WPS to avoid incremental  
12 costs and fees that would otherwise be incurred if it needed to secure financing from the  
13 capital markets.

14 Q. What are the diversification benefits to the Transaction?

15 A. First, let me explain what diversification is and how it provides benefits to customers and  
16 shareholders. Diversification is akin to the concept of "not putting all of your eggs in a  
17 single basket". By bringing together two different but complementary entities, one  
18 creates a whole that is more valuable and lower risk than the sum of its parts, in terms of  
19 its ability to manage its business and create and capture value over the long-term. WEC  
20 and Integrys have positioned themselves to do just that with the Transaction.

21 Based on my review of the terms of the Transaction, and my experience advising  
22 utility clients, the Transaction will add diversity by bringing together the Companies'  
23 complementary (1) geographies and service territories, (2) customer bases, (3) electric

1 and gas operations, and (4) markets. Diversifying the combined company's business  
2 across these areas contributes to the creation of a stronger combined company by  
3 enabling it to better manage and balance the business across its operating companies. As  
4 I discuss later in my testimony, while no immediate net savings from efficiencies are  
5 anticipated, the Transaction unlocks the opportunity for increased efficiencies in  
6 operations, purchasing, and corporate services over the long-term. Finally, this  
7 diversification will also allow WEC Energy Group to maintain a strong financial position  
8 over the long-term.

9 Q. What operational benefits will the Transaction create?

10 A. The Transaction will create a combined company with the operational expertise, scale  
11 and resources to ensure that Wisconsin customers continue to enjoy safe, reliable and  
12 affordable service. The combined company will share best practices in distribution  
13 operations, large capital project management, electric generation, gas supply, system  
14 reliability and customer service across the various operating companies in Wisconsin,  
15 Illinois, Michigan and Minnesota. For example, We Energies has consistently been  
16 ranked near the top of its peer group in terms of reliability and customer satisfaction,  
17 earning recognition from PA Consulting group for excellence in reliability and from J.D.  
18 Power for both residential and business customer satisfaction. Integrys has also been a  
19 leader in developing and implementing gas infrastructure modernization projects in an  
20 urban environment. These best practices will be shared across WEC Energy Group.

21 As I noted earlier and as I will discuss in more detail later in my testimony, each  
22 of the operating companies will continue as individual utilities; however there will still be  
23 opportunities to optimize their joint resources over time. For example, after the

1 completion of the Transaction, there may be opportunities for joint resource planning  
2 based upon a combination of WEPCO's and WPS's generating portfolios and customer  
3 bases that may create opportunities and efficiencies, if such coordination makes sense for  
4 the Companies and their customers.<sup>38</sup>

5 The system-wide implementation of resource planning which will result from the  
6 Transaction is also very supportive of environmental stewardship. Resource diversity,  
7 clean energy development, renewables integration, gas supply planning, and  
8 infrastructure (both electric and gas) modernization are all better achieved through the  
9 combined company.

10 In addition, by joining two electric workforces in adjacent service territories and  
11 two gas workforces in neighboring areas, the integrated system's ability to respond to  
12 major storms and other events that may disrupt service will be enhanced. WEC Energy  
13 Group's larger pool of field personnel and equipment will enable it to respond promptly  
14 and effectively to service interruptions.

15 Finally, the combined company will also be better able to attract and retain  
16 employees by offering them better career opportunities. This creates operational benefits  
17 as well as benefits for the workforce and the public.

18 Q. Will the Transaction create efficiencies and savings for customers over the long-term?

19 A. Yes. The combination of increased size and scope of the combined company and the  
20 operational and diversification benefits of the Transaction, also create opportunities for  
21 efficiencies and savings over the long-term. As also discussed in the testimony of Mr.  
22 Lauber, however, no meaningful net savings are expected in the near-term.

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<sup>38</sup> No "dispatch" savings are expected because all generation will continue to be dispatched by the Midcontinent Independent System Operator ("MISO").



1 Q. Is it reasonable that the companies do not expect immediate savings resulting from the  
2 Transaction?

3 A. Yes, this is completely reasonable. Short-term savings seen in many mergers are  
4 typically the result of immediate layoffs. WEC expects that the vast majority of  
5 reductions in utility staffing will come from natural attrition over the course of  
6 time. This will minimize disruptions to the workforce and the local communities and  
7 will allow the combined company the time necessary to develop, implement and realize  
8 the benefits of a prudent integration plan. As I noted earlier in my testimony, many  
9 mergers have been consummated without the filing of a specific synergy savings analysis  
10 and with a primary focus on other drivers. This list includes:

- 11 • AltaGas Ltd. acquisition of SEMCO Holding Corporation
- 12 • AGL Resources Inc. acquisition of Nicor Inc.
- 13 • PPL Corporation acquisition of E.ON U.S. LLC
- 14 • Fortis Inc. acquisition of UNS Energy Corporation
- 15 • Integrys acquisition of Minnesota Energy Resources Corporation from Alliant  
16 Energy Corporation
- 17 • MidAmerican Energy Holdings Co. acquisition of NV Energy Inc.
- 18 • TECO Energy, Inc. acquisition of New Mexico Gas Company
- 19 • The Laclede Group, Inc. acquisition of Alabama Gas Corporation
- 20 • Macquarie Infrastructure acquisition of Duquesne Light Company
- 21 • MidAmerican Energy Holdings Co. acquisition of PacifiCorp
- 22 • AGL Resources Acquisition of NUI Corporation

1 Q. How might WEC Energy Group generate savings over time?

2 A. Merger-related savings typically accrue over time, and after upfront investment, through  
3 enhanced purchasing power, economies of scale, joint resource planning over a larger and  
4 more diverse system, the documentation, adoption and implementation of best practices,  
5 other efficiencies in operations and maintenance and project management, sharing  
6 administrative and other services over a larger organization, and the improved use of  
7 technology. Some specific areas where merger synergy savings are typically found  
8 include: insurance, shareholder services, professional services (*e.g.*, accounting, legal),  
9 credit facilities, advertising, and supply chain economies (*e.g.*, procurement, inventory,  
10 and contract services).

11 Developing and executing merger integration plans and identifying and realizing  
12 synergy savings is a detailed undertaking which takes time to accomplish, particularly in  
13 strategic mergers like the Transaction.

14 Q. What is your view of the merger synergy savings which might be realized from the  
15 Transaction?

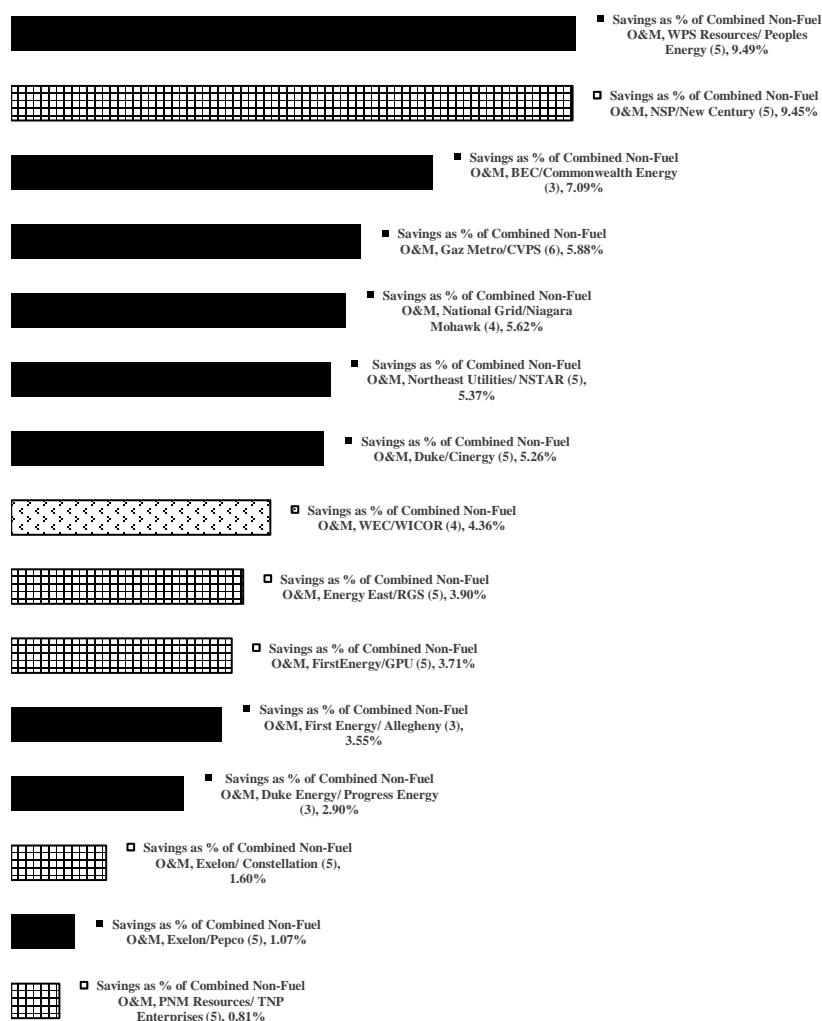
16 A. I believe that if it is approved as proposed, the Transaction is likely to generate net  
17 savings in the range of three to five percent of non-fuel O&M of the combined company  
18 after a five to ten year ramp-up period relative to what non-fuel O&M for the Companies  
19 would have been absent the Transaction.

20 While neither the Companies nor I have conducted a detailed analysis of the  
21 potential merger synergy savings specific to the merger of WEC and Integrys, I have  
22 examined the synergy savings attributable to many other mergers. My view on the  
23 savings which might be realized from the Transaction is based on this examination as

1 well as my knowledge of the Companies, their past merger integration activities, and  
2 merger synergy savings generally. Below is a chart showing the non-fuel O&M savings  
3 that were, or were expected to be, achieved in other recent mergers. These savings are  
4 net of the transition-related costs to achieve them which may include various  
5 reorganization and integration costs.

1

**Chart 3: Survey of Historical Synergy Savings**



2

3

Note: Synergy savings represent steady-state non-fuel O&M savings, net of costs to achieve. Parenthetical after each transaction signifies the assumed number of years necessary to achieve steady-state synergy savings. For mergers represented by checkerboard bars, only cumulative savings data was available and an annual savings value was estimated by taking the average annual savings over the forecast period provided. For the WEC/WICOR merger, synergy savings are actual savings as calculated after the merger was completed, and as filed with the Wisconsin PSC.

4

5

6

7

8

As shown in the chart above, expected net savings in non-fuel O&M in recent transactions have a central tendency in the range of 3% to 5% of combined non-fuel O&M. As I noted earlier, savings are realized after upfront investment. The mergers shown in Chart 3 were not expected to typically generate net O&M savings immediately

1 after the merger closed, and those savings were expected to increase to a “steady state”  
2 level over a period of years.

3 In addition to potential non-fuel O&M savings, the Transaction can also be  
4 expected to favorably affect capital expenditures and fuel costs over the longer term.  
5 Capital expenditure savings can occur through the consolidation or avoidance of  
6 spending in areas such as IT systems and call center systems, and fuel savings have been  
7 demonstrated through joint procurement and asset management programs, which could  
8 occur here in gas pipeline and storage initiatives. On the gas side, the combined  
9 company could also be more effective in promoting the development of new pipeline  
10 infrastructure into the region and securing more economical negotiated rates for  
11 transportation services.

12 In considering this information, it is important to recognize that each of WEC and  
13 Integrys has been involved in other mergers which have already yielded merger savings  
14 (in the case of Integrys, recently) and WEC has made post-merger commitments that will  
15 slow the rate at which new merger synergies can be achieved.

16 Q. Why is it reasonable to expect that this level of savings will eventually be achievable for  
17 the WEC Energy Group?

18 A. Both WEC and Integrys have successfully completed integration programs after past  
19 mergers. The Transaction also has characteristics that are consistent with other recent  
20 mergers that had estimated long-term synergies in this range, including the Northeast  
21 Utilities/NSTAR merger. That merger was also not undertaken based on an expectation  
22 of large near-term merger synergies and it expected longer-term) savings of  
23 approximately 5% of non-fuel O&M costs, based on the existence of two overlapping

1 utility services (gas and electric), adjacent service areas, and supportive regulatory  
2 environments. In my opinion, these same characteristics apply to the current Transaction.

3 Q. If these synergies or savings are achieved, will the benefits be seen by the customers of  
4 the operating companies?

5 A. Yes, they will, as these savings are achieved over the longer term. As I mentioned  
6 earlier, there are not immediate rate impacts expected from the merger. However, the  
7 shared services model of the WEC Energy Group (as reflected in the proposed affiliated  
8 interest agreements) will have the effect of eventually reducing administrative costs  
9 across the entire merged company, and each operating company's share of these net  
10 savings will be reflected in their cost of service in future rate filings. My experience with  
11 other mergers also indicates that these savings can help delay the need for future rate  
12 increases. Therefore, each operating company's customers will benefit from the merger,  
13 unlocking savings over the longer term.

14 Q. Has WEC provided any assurances regarding the potential for cross-subsidization within  
15 WEC Energy Group?

16 A. Yes. As I noted earlier in my testimony and as discussed in more detail in Mr. Lauber's  
17 testimony, WEC is seeking the Commission's approval of new affiliated interest  
18 agreements that reflect the merger and allow WEC and Integrys companies, including  
19 WBS, to provide services to one another where it is in customers' best interests to do so.  
20 Further, WEC has proposed no changes to the corporate structure of any of the combined  
21 company's individual operating utilities as a result of the Transaction. Each of the  
22 individual operating utilities will continue to maintain unique capital structures, costs of  
23 capital and financing requirements. These proposals will allow the utilities to benefit

1 from efficiencies gained through the merger and a common service company, while  
2 continuing to reflect the cost of service for each of the individual operating utilities in  
3 customer rates.

4 Q. What plans does WEC have to specifically identify and pursue savings?

5 A. WEC plans to develop and execute specific merger integration plans over time. Merger  
6 integration plans identify the company-specific (1) opportunities to benefit from natural  
7 synergies resulting from the merger, increase efficiencies and generate specific savings,  
8 (2) costs to achieve these savings, and (3) timeframe and process for achieving the  
9 plan. The development and execution of merger integration plans is a multi-year process  
10 involving management and internal and external subject matter experts throughout the  
11 combined company. WEC is not planning any significant reductions in force or layoffs  
12 and associated near-term merger-related savings and it has not yet begun the integration  
13 process.

14 Q. What are the strategic benefits of the Transaction?

15 A. The Transaction will create a large, diversified, financially strong energy company with  
16 deep roots in Wisconsin and a commitment to the region, providing long-term strategic  
17 benefits to customers, employees, shareholders, and the communities served by WEC  
18 Energy Group's utility subsidiaries.

19 WEC Energy Group will be headquartered in Wisconsin. It will maintain a strong  
20 local presence in the communities it serves, including Milwaukee and Green Bay. In  
21 addition, larger and more efficient utilities should be expected to lead to lower energy  
22 costs, which can be expected to, in turn, favorably affect industrial and commercial siting  
23 decisions. Customers, employees and the local communities and State will continue to

1 benefit from the positive impacts of these attributes on service, corporate citizenship and  
2 the local economy. WEC Energy Group will also carry on the long tradition of its  
3 predecessor companies of active involvement, philanthropic activities and charitable  
4 contributions in the communities it serves. This, coupled with the combined companies  
5 increased diversification and operational opportunities will produce significant local and  
6 regional economic benefits as compared to either continued independent operation or as  
7 part of a different merger with a different acquirer whose focus may be broader than  
8 Wisconsin and the region.

9 Finally, the scale, operational expertise and financial resources of WEC Energy  
10 Group will equip it to more effectively represent the interest of the states in which it  
11 operates and maintain its independence in a consolidating industry. A strong State and  
12 regional voice in national energy policy debates is a significant benefit to ensuring that  
13 these interests are both well-represented and heard. One example of such an energy  
14 policy debate is how greenhouse gas (“GHG”) regulations will be implemented by the  
15 states and the federal Environmental Protection Agency (“EPA”). A stronger voice in  
16 this debate will better position Wisconsin and the region to influence rules that reflect its  
17 resource base and needs. The creation of WEC Energy Group creates incremental  
18 opportunities for the combined company and the Commission to partner in the pursuit of  
19 energy policy goals and to meet the region’s future energy needs.

20 Q. Will the Transaction negatively impact retail competition in the region?

21 A. No. This merger is a purely strategic undertaking, representing the union of two  
22 companies that are almost entirely regulated utilities. The Transaction will not lessen  
23 retail competition as can occur when meaningful unregulated activities are consolidated



(e.g., merchant generation, coal mining, gas production). WEC's proposal with regard to new affiliated interest agreements obviates any concern about the potential for cross-subsidization of utility and non-utility operations. Unlike some financially-oriented mergers (e.g., private equity acquisitions, international acquirers, and leveraged buy outs) there is no need for elaborate ring fencing protections.

**VII. HOW THE TRANSACTION SATISFIES THE COMMISSION'S MERGER APPROVAL STANDARDS**

Q. Please highlight the commission's merger approval standards.

A. As described in more detail in Section IV of my testimony, to approve a merger the Commission must review whether it is in the best interests of utility customers, investors and the public.

Q. Is the Transaction in the best interest of the Companies' Wisconsin customers?

A. Yes. The Companies' customers will enjoy the financial, diversification, operations, long-term efficiencies and strategic benefits I described in Section V of my testimony. To summarize, customers will benefit from:

- The increased scale and scope of the combined company, which will create a financially stronger company with greater liquidity and improved access to capital markets, and the ability to compete with other larger companies for capital on reasonable terms and conditions over the long-term.
- In the near-term, the strong cash flows of WEC Energy Group will allow it to fund investment in energy infrastructure out of its internally generated cash flow, including WPS' investments in environmental retrofits at the Weston 3 power

1 plant, underground service lines in northern Wisconsin and additional technology  
2 deployments in the State.

- 3 • The diversification which will result from bringing together the Companies’  
4 complementary geographies and service territories, customer bases, electric and  
5 gas operations, and markets will enable the combined company to better manage  
6 and balance its businesses and unlock the opportunity for increased efficiencies  
7 over time.
- 8 • The sharing of best practices across the various operating companies, the ability  
9 to optimize resources (including, for example, generation resource portfolios), the  
10 sharing of a larger experienced workforce across the system, and the ability to  
11 better attract and retain qualified personnel will create operational benefits that  
12 will be reflected in the safety, reliability and affordability of service to customers.
- 13 • While no immediate net savings are expected, merger-related efficiencies and  
14 savings are expected over time. These savings, net of the transition costs  
15 necessary to achieve them, will be reflected in customers’ rates during normal rate  
16 case processes.
- 17 • WEC Energy Group will continue to have deep roots in the local communities it  
18 serves, Wisconsin and the region. Its headquarters will be in Wisconsin. It will  
19 maintain both its local presence in terms of both operations and corporate  
20 citizenship. Nearly all of any reductions in workforce from the Transaction are  
21 expected to be through natural attrition and voluntary severance.
- 22 • Finally, the scale, operational expertise and financial resources of WEC Energy  
23 group will enable it to represent the interests of Wisconsin in national energy

1 policy debates, maintain its independence in a consolidating industry and meet the  
2 energy needs of its customers and energy policies of the State.

3 These benefits are a direct result of the Transaction. I believe the Transaction is  
4 in the best interests of customers.

5 Q. Has WEC proposed any conditions to the Transaction to ensure these customer benefits  
6 are realized?

7 A. Yes. As I highlighted earlier in my testimony, WEC has proposed the following  
8 commitments, which the Commission could adopt as conditions to its approval of the  
9 Transaction. First, WEC Energy Group will not seek recovery of any acquisition  
10 premium associated with the Transaction. WEC Energy Group will also not seek  
11 recovery of any transaction costs incurred in connection with the execution of the  
12 Transaction. Second, WEC has offered certain limitations and qualifications on how  
13 WEC Energy Group will vote its new majority ownership interest in ATC to ensure that  
14 it cannot influence ATC's operations to the detriment of its other owners. Third, WEC is  
15 seeking the Commission's approval of new affiliate agreements to govern the provision  
16 of and cost allocation for services between the various operating companies, including  
17 WBS, which may, over time, provide an increasing level of services.

18 Q. Is the Transaction in the best interest of investors?

19 A. Yes. In addition to the financial benefits I note above, the Transaction provides other  
20 short and long-term benefits for both shareholders and bondholders of both WEC and  
21 Integrys. Over the near- to medium-term, the Transaction will result in higher projected  
22 earnings growth rates for the combined company, as well as an increased dividend for

1 WEC shareholders at closing.<sup>39</sup> Integrys shareholders will benefit from the Transaction  
2 through a premium above the closing price for Integrys shares prior to the announcement  
3 of the Transaction which, as I noted earlier, will not be recovered from customers.  
4 Moreover, the shareholders themselves will have the opportunity to directly express their  
5 own views of the benefits of the Transaction through the shareholder votes of the  
6 respective Companies.

7 In the near-term, bondholders should be unaffected by the Transaction and over  
8 the long-term they will benefit. As I noted earlier in my testimony, the Transaction has  
9 had no effect on the current credit ratings for all of the operating utility subsidiaries and  
10 Moody's views the Transaction as positive for Integrys. While the Credit Rating  
11 Agencies view the Transaction as slightly negative for WEC (the holding company) in  
12 the near-term due to the acquisition debt it will incur, their long-term view is positive due  
13 to the larger size, complementary operations and diversification which will result.

14 The Transaction clearly meets the Commission's investor benefit standard  
15 discussed earlier.

16 Q. Is the Transaction in the best interest of the public?

17 A. Yes. The workforce, local community, State and regional benefits I noted above clearly  
18 benefit the public. Further, I believe it is in public interest to have a strong Wisconsin-  
19 based utility holding company and operating utility subsidiaries that are locally engaged  
20 and focused on long-term financial sustainability.

21 Q. In your opinion does the Transaction satisfy the Commission's merger approval  
22 standards?

23 A. Yes, it does.

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<sup>39</sup> See, *Wisconsin Energy to Acquire Integrys Energy Group*, June 2014, at 5, 15, and 16.

1 **VIII. CONCLUSIONS AND RECOMMENDATIONS**

2 Q. Please summarize your conclusions and recommendation.

3 A. If approved, this Transaction will allow the formation of a Wisconsin utility holding  
4 company with the strength, breadth, operational expertise, and local and regional  
5 commitment that will create benefits for customers, investors and the public now and for  
6 the long-term. This company will act as a leader in the energy industry and will continue  
7 to constructively contribute to energy policy in Wisconsin. Importantly, these benefits  
8 will not occur without the Transaction. I recommend that the Commission approve the  
9 Transaction as proposed.

10 Q. Does this conclude your testimony?

11 A. Yes, it does.